

UNITED STATES
DEPARTMENT OF THE INTERIOR
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BUREAU OF RECLAMATION
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FINANCIAL AND ECONOMIC ANALYSIS

COLORADO RIVER STORAGE PROJECT
AND PARTICIPATING PROJECTS

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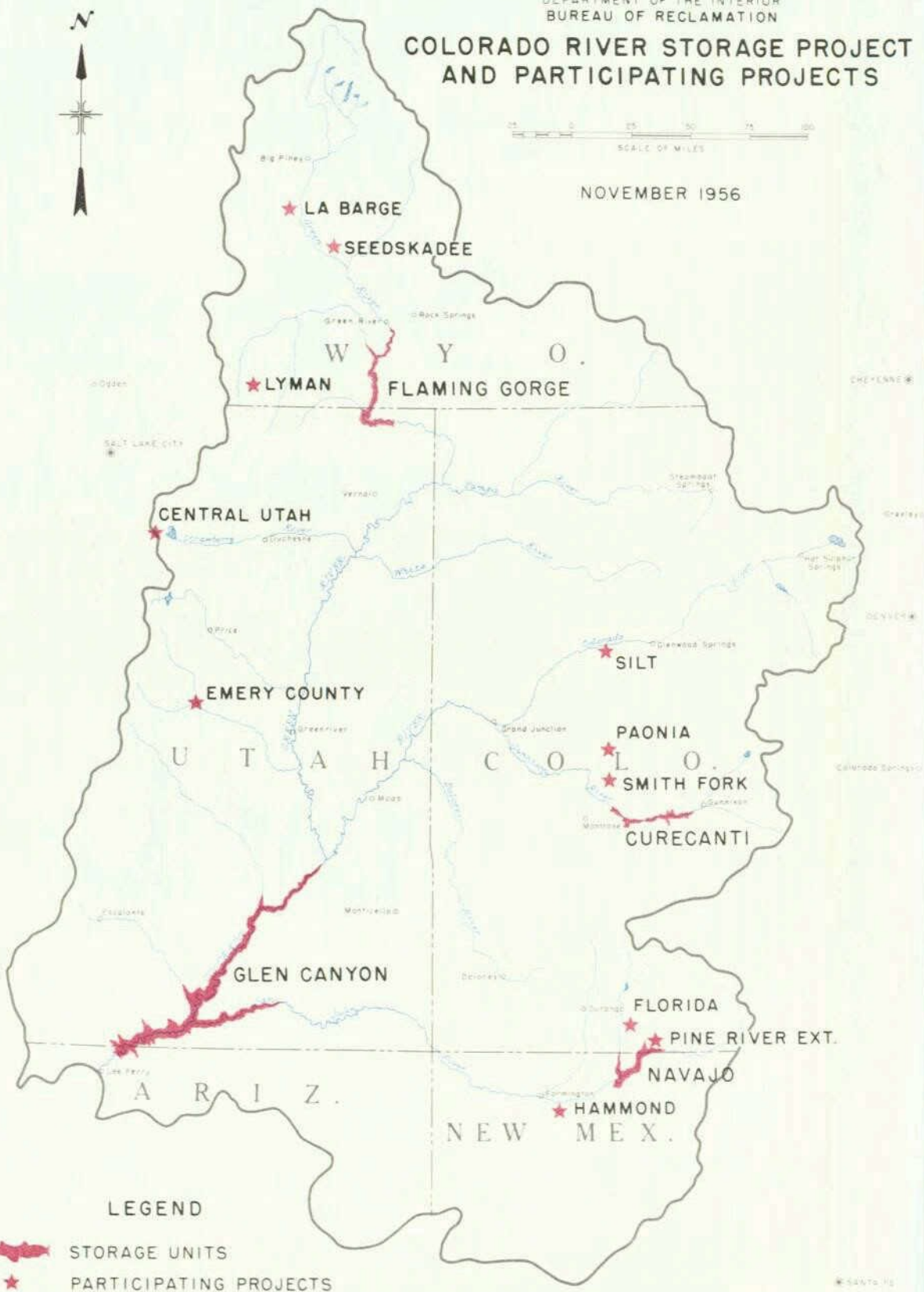
Salt Lake City, Utah

UNITED STATES
DEPARTMENT OF THE INTERIOR
BUREAU OF RECLAMATION

COLORADO RIVER STORAGE PROJECT AND PARTICIPATING PROJECTS



NOVEMBER 1956



LEGEND

-  STORAGE UNITS
-  PARTICIPATING PROJECTS

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INTRODUCTION

An extensive program for the development of water resources in the Upper Colorado River Basin was initiated by the act of April 11, 1956, (70 Stat. 105). Authorized for construction were four initial units of the Colorado River Storage project on the main river or its larger tributaries, primarily for river regulation and power production. Also authorized were 11 participating projects for irrigation and other related purposes, including the partially constructed Paonia project in Colorado. The entire development is linked financially through the Upper Colorado River Basin Fund which was established by the act. The largely constructed Eden project in Wyoming was also made a participant in the basin fund.

The economic and financial analysis reported in this volume is intended to be used as a reference and guide by the Bureau of Reclamation and others having responsibility in carrying out the authorized development program in the Upper Colorado River Basin. With construction just starting on initially scheduled units, this first report is based largely on planning estimates with such refinements as are possible in a few instances from detailed preconstruction estimates and from bids on construction work. The report will be revised periodically as progress is made in detailed investigations and construction and as new data become available.

The estimates of power production at the authorized storage units involve assumptions on the future depletions upstream from these units and resultant regulated annual releases. Utilization of any of the assumptions underlying the basic water supply studies does not carry with it any actual or implied finding of legal restrictions or limitations.

WATER COMPACT AND TREATY OBLIGATIONS

Division of Water

Water of the Colorado River was divided between the Upper and Lower Colorado River Basins by the Colorado River Compact, which was signed in 1922 by a Commissioner of each of the seven States of the river basin and by a representative of the United States and which was subsequently approved by the Congress and the President of the United States. The dividing point on the river between the upper and lower basins is at Lee Ferry near the northern border of Arizona below the mouth of the Paria River. Among other things, the compact apportions to the upper basin the beneficial consumptive use of 7,500,000 acre-feet of water per annum. The compact provides also that "The States of the upper division will not cause the flow of the river at Lee Ferry to be depleted below an aggregate of 75,000,000 acre-feet for any period of 10 consecutive years . . ." The compact prescribes the manner in which waters of the Colorado River system may be made available to Mexico under any water rights recognized by the United States. The Mexican Treaty of 1945 provides basically for an annual delivery by the United States to Mexico of 1,500,000 acre-feet of Colorado River water. Of the many provisions in the Colorado River Compact and the Mexican Treaty concerning the use of the waters of the Colorado River system, those briefed above are of particular importance to the program now being initiated in the upper basin.

Water allocated to the upper basin by the Colorado River Compact was further apportioned to the individual States of the upper basin by the Upper Colorado River Basin Compact which was signed in 1948. Under the terms of this compact Arizona is permitted to consume 50,000 acre-feet of water annually from the Upper Colorado River system and the remaining water allocated to the upper basin is apportioned to other States in the following percentages.

Colorado	51.75 percent
New Mexico	11.25 percent
Utah	23.00 percent
Wyoming	14.00 percent

The upper basin compact created the Upper Colorado River Commission, an interstate administrative agency. The Commission consists of a representative of each of the States of Colorado, New Mexico, Utah, and Wyoming, and the Federal Government.

Storage Requirement

The flow of the Colorado River is extremely erratic, historical flow varying from 4,400,000 to 22,000,000 acre-feet annually at Lee Ferry.

WATER COMPACT AND TREATY OBLIGATIONS

The extreme drouth of recent years has accentuated the problems of river regulation and use. In prolonged dry periods there is not enough flow to permit the upper basin to consume its apportioned water and at the same time to meet its obligations to the lower basin and to Mexico. In wetter periods, however, flows are more than sufficient for these purposes. Large holdover storage reservoirs are thus needed to provide additional water when needed for compact fulfillment during prolonged periods of drouth. Favorable opportunities for such reservoirs are provided by the deep canyons of the Colorado River and its principal tributaries in the upper basin.

Further information on the water supply situation is presented later in this report.

PROJECT PLAN

A plan for the Colorado River Storage project and an initial group of participating projects has been formulated by the Bureau of Reclamation in cooperation with other Federal agencies and with the States of the Upper Colorado River Basin. The project report prepared in 1950 and a supplemental report prepared in 1953 were printed as House Document No. 364, 83d Congress, 2d Session. Reports on the participating projects in the initial group, supplemental to the 1950 report, were also completed in 1950 and 1951. Since its introduction in the 1950 report, the project plan has been subject to modifications as shown in the 1953 supplement, in the authorizing act, and in definite plan studies.

Colorado River Storage project

The various dams and reservoirs of the Colorado River Storage project will regulate the flow of the river, thus permitting an expansion of irrigation and other water use in the upper basin within the limits of the Colorado River Compact. In most instances powerplants and switchyards will be installed at the dams and transmission lines will be provided to transmit the power to load centers. Facilities will be provided as appropriate for recreation and to mitigate losses of, and improve conditions for, the propagation of fish and wildlife. Minor flood control and other benefits, largely unevaluated at present, are anticipated from the storage project.

The Colorado River Storage project as outlined in the 1950 report included ten storage units. Four of these were authorized for construction by the act of April 11, 1956. It is anticipated that additional units will be authorized as they become needed. The four authorized units are the Glen Canyon, Flaming Gorge, Navajo, and Curecanti. Together they will provide about 34,670,000 acre-feet of reservoir capacity and about 1,167,000 kilowatts of installed generating capacity. More than three-fourths of both capacities will be provided by the Glen Canyon unit alone.

Brief descriptions of the four authorized units and their common transmission system appear below. Data on reservoir and powerplant capacities and stream depletions are summarized in the table on page 11.

Glen Canyon unit

Glen Canyon Dam will be on the Colorado River in northern Arizona, about 13 miles downstream from the Utah-Arizona State line and 16 miles upstream from Lee Ferry. It is the only one of the authorized dams that will be on the Colorado River proper.

PROJECT PLAN

Glen Canyon Dam will be a gravity arch concrete structure that will rise 700 feet above its foundation and 573 feet above the river. It will have a crest length of 1,500 feet. The dam will be the fourth highest in the world and second in height only to Hoover Dam in the United States. The reservoir will have a capacity of 28,040,000 acre-feet. When full, it will cover about 163,000 acres and will extend 186 miles up the Colorado River, nearly to the mouth of Green River, and 71 miles upstream on the tributary San Juan River. About 6,535,000 acre-feet of the reservoir capacity will be inactive and will be useful for sediment accumulation, to protect fish, and to provide the power head at the dam. A powerplant and switchyard will be constructed at the dam. The powerplant will include eight generating units with a total installed capacity of 900,000 kilowatts. An access road and a bridge across the canyon about 900 feet downstream from the dam site will be constructed to Federal highway standards.

Measures will be taken to protect the Rainbow Bridge National Monument at one of the side bays of the Glen Canyon Reservoir.

Flaming Gorge unit

Flaming Gorge Dam will be on the Green River, a major tributary of the Colorado, in northeastern Utah about 6 miles south and 20 miles west of the corner common to Utah, Wyoming, and Colorado. The dam will be a concrete thin arch structure rising about 495 feet above its foundation and about 445 feet above the river. It will have a crest length of 1,270 feet. The reservoir will have a total capacity of about 3,930,000 acre-feet and an area of about 42,000 acres. It will extend upstream 93 miles, nearly to the town of Green River, Wyo. About 330,000 acre-feet of the reservoir capacity will be inactive. The powerplant at the dam will consist of three generating units with a total installed capacity of 108,000 kilowatts. A switchyard will be constructed nearby.

Navajo unit

Navajo Dam will be constructed on the San Juan River in New Mexico about 34 miles east of Farmington. The dam will be an earth-fill structure about 385 feet high above the river and nearly 3,800 feet long at the crest. Navajo Reservoir will provide water for the Navajo Indian irrigation project, when that project is authorized and constructed, and also will provide water directly or indirectly for other potential projects in New Mexico. The reservoir will have a total capacity of 1,700,000 acre-feet and an inactive capacity of 672,000 acre-feet, of which about 70,000 acre-feet will be dead storage. The reservoir when full will inundate 15,300 acres and will extend approximately 34 miles up the San Juan River. Although the outlet works are such that a powerplant could be installed at a later date, no powerplant is included in the present plan. Recreational facilities will be provided at the reservoir.

PROJECT PLAN

Curecanti unit

The Curecanti unit will develop storage and power possibilities along part or all of a 40-mile stretch of a deep canyon section of the Gunnison River above the Black Canyon of the Gunnison National Monument and below the town of Gunnison, Colo. In order to prevent the inundation of land near the town, the authorizing legislation provides that ". . . the Curecanti Dam (now called Blue Mesa Dam) shall be constructed to a height which will impound not less than 940,000 acre-feet of water or will create a reservoir of such greater capacity as can be obtained by a high waterline located at 7,520 feet above mean sea level. . ." The act also requires that construction shall not be undertaken until further engineering and economic investigations have been made and until the Secretary of the Interior has certified to the Congress and the President that in his judgment the benefits of the unit will exceed its costs.

Bureau of Reclamation reconnaissance studies indicate that a favorable plan, consistent with the authorizing act, would include a series of four dams, reservoirs, powerplants, and switchyards. The developments in order moving downstream would be known as the Blue Mesa, Narrow Gauge, Morrow Point, and Crystal. Collectively the reservoirs would have a capacity of about one million acre-feet. The powerplants, with an installed generating capacity of about 159,000 kilowatts, would develop a maximum of about 940 feet of static power head.

The Blue Mesa Dam, located 30 miles downstream from Gunnison, would be the largest of the series in the Curecanti unit. It would be an earth-fill structure about 350 feet high above its foundation and about 820 feet long at its crest. The reservoir would have a capacity of about 940,000 acre-feet at a high water elevation of 7,520 feet. About 200,000 acre-feet of the reservoir capacity would be inactive. The active capacity would provide the principal seasonal river regulation for the unit powerplants. Recreational facilities would be provided at the reservoir.

Investigation and planning of the Curecanti unit are continuing in more detailed scope as required by the authorizing act.

Transmission division

The authorizing act of April 11, 1956, provides that project powerplants and transmission facilities shall be operated in conjunction with other Federal powerplants, present and potential, so as to produce the greatest practicable amount of power and energy that can be sold at firm power and energy rates. To carry out the provisions of the law, a high voltage transmission grid will be constructed to interconnect the plants of the authorized units of the storage project and to effect interconnection with other existing Federal powerplants and utility systems in the area.

PROJECT PLAN

The Transmission division includes the high-voltage lines from storage unit switchyards to substations at major load centers and points of interconnection and the substations at those points. Facilities of the Transmission division will be extended as necessary to provide interconnections with future units of the storage project and with other Federal plants and to provide for interconnection of future participating project transmission lines with the high-voltage grid. The extent and location of the high-voltage transmission grid will depend on the market area requirements for project power, the desires of power users to purchase project power, points of interconnection with other systems, and the final allotments of power to various users.

Participating Projects

Participating projects are those which will consume water of the Upper Colorado River system for irrigation and other purposes and which will require assistance from power revenues of the storage project in the repayment of irrigation costs. An initial group of 11 participating projects was authorized by the act of April 11, 1956. These include the Paonia, Smith Fork, Florida, and Silt projects in Colorado; the Pine River extension in Colorado and New Mexico; the Hammond project in New Mexico; the Central Utah project (initial phase) and Emery County project in Utah; and the Seedskafee, La Barge, and Lyman projects in Wyoming. The projects combined will provide water for a total of about 365,100 acres, including about 132,800 acres of full service land and about 232,300 acres of supplemental service land.

Brief descriptions of the 11 initial participating projects appear below. Data on irrigable area, reservoir storage capacity, and water supply are summarized in the table on page 11.

Paonia project

The Paonia project on the North Fork of the Gunnison River in west-central Colorado was partially constructed under the authorizing act of June 25, 1947. It was reauthorized by the act of April 11, 1956, and the entire development was linked with the basin fund as a participating project. The project will provide water to 2,200 acres of full service land and 13,100 acres of supplemental service land. It will provide incidental benefits to fish and wildlife, recreation, and flood control.

The Fire Mountain Canal was enlarged and partially extended under the initial authorization. Work yet to be accomplished under the 1956 reauthorization includes construction of the Paonia Reservoir on Muddy Creek to a capacity of 21,000 acre-feet, further extension of the Fire Mountain Canal, and rehabilitation of critical sections of the previously enlarged canal.

PROJECT PLAN

Pine River project extension

An extension will be constructed to the existing Pine River project, located in southwestern Colorado and northwestern New Mexico about 20 miles east of Durango, Colo. The extension will provide irrigation water for about 15,200 acres of full service land, of which about 1,940 acres are within the Pine River Indian irrigation project. The extension will involve enlargement and extension of eight canals and ditches diverting from Pine River, a new diversion dam, and several small distribution laterals.

Smith Fork project

The Smith Fork project will be constructed in west-central Colorado along the Smith Fork of Gunnison River near Crawford. It will provide water for about 2,300 acres of full service land and 8,200 acres of supplemental service land. Recreational opportunities also will be provided. Construction features will include the Crawford Reservoir with 14,000 acre-feet of capacity, a diversion dam, feeder canals, and laterals.

Florida project

The Florida project will be constructed in southwestern Colorado on the Florida River. It will provide a full supply of water for about 6,300 acres of land and a supplemental supply for about 12,700 acres. Construction features will include the Lemon Reservoir with a capacity of about 23,000 acre-feet, a diversion dam, and distribution and drainage systems. An existing canal also will be enlarged. Operation of the project also will provide flood control and some enhancement of fish and wildlife values in the area.

Silt project

The Silt project will provide water for about 1,900 acres of full service land and 5,400 acres of supplemental service land between Rifle and Elk Creeks in west-central Colorado. The project also will enhance fish and wildlife values in the area. Construction features will include the Rifle Gap Reservoir of 10,000-acre-foot capacity, a pumping plant, diversion dam and feeder canal, and laterals and drains. Some existing works will be rehabilitated.

Hammond project

The Hammond project in northwestern New Mexico will divert San Juan River water for irrigation of about 4,000 acres of full service land along the river in the vicinity of Farmington and Bloomfield. Principal features of the development will be a diversion dam, distribution canal, pumping plant, and lateral and drainage systems.

PROJECT PLAN

Central Utah project (initial phase)

The Central Utah project (initial phase) will be an extensive undertaking to develop water resources of the Uinta Basin, a segment of the Colorado River Basin in northeastern Utah. Part of the developed water will be conveyed westward for use in the Bonneville Basin in Central Utah and the remainder will be used in the Uinta Basin. Reservoirs with a total capacity of about 1,663,000 acre-feet will make water available for about 28,600 acres of full service land and about 131,800 acres of supplemental service land. Four project powerplants will have a combined installed capacity of 61,000 kilowatts. Approximately 48,800 acre-feet of water will be provided annually for municipal, industrial, and miscellaneous uses. The project will provide recreational benefits and will have value in flood and sediment control.

The potential Strawberry aqueduct will intercept flows of Rock Creek and streams west of Rock Creek. It will convey the water to the existing Strawberry Reservoir on Strawberry River which will be enlarged through construction of Soldier Creek Dam downstream from the present dam. The existing outlet tunnel from the reservoir will be enlarged. This tunnel conveys water westward through the Wasatch Mountain divide to the Bonneville Basin. In descending the west slope of the Wasatch Mountains, the water will pass through a series of four powerplants. In the Bonneville Basin the water will be used in an area extending from Salt Lake City south 80 miles to Nephi. Part of the use will be effected by exchanges involving the waters of Utah Lake, Provo River, and other streams. These exchanges will require construction of Bates Dam on Provo River, Hobble Creek Dam on Little Hobble Creek, and the Front Dam near Salt Lake City. Transmission lines will be constructed to serve local market areas and to interconnect with the main grid transmission system.

New project works to provide water for replacement and expanded irrigation and municipal use in the Uinta Basin will include Hanna Reservoir on the North Fork of the Duchesne River, Starvation Reservoir on Strawberry River with a feeder canal from the Duchesne River, the Upalco Reservoir off-stream from Lake Fork River, the Stanaker Reservoir with feeder canal from Ashley Creek and a service canal (Vernal unit), and Tyzack Reservoir on Brush Creek.

Emery County project

The Emery County project will be in the headwaters of the San Rafael River in east-central Utah. It will provide irrigation water for about 3,600 acres of full service land and 20,500 acres of supplemental service land and will provide for recreational opportunities. Joes Valley Reservoir with a total capacity of 57,000 acre-feet, a diversion dam, canal, laterals, and drains will be the principal features of the project.

PROJECT PLAN

Seedskafee project

The Seedskafee project will be constructed in southwestern Wyoming along the Green River below the authorized La Barge project. Principal works under the present tentative plan include a diversion dam on the river, conveyance canals, pumps, and distribution laterals. Such works will provide an irrigation water supply for about 60,700 acres of full service land.

Modifications of the plan to provide storage and fish and wildlife facilities are being investigated. As the studies are still incomplete, however, the modifications are not included in the project data used in this report.

Lyman project

The Lyman project will be constructed in southwestern Wyoming along Blacks Fork of the Green River near the Wyoming-Utah boundary. It will supplement the irrigation water supply for about 40,600 acres of land. Bridger Reservoir will be constructed on Willow Creek to a capacity of 43,000 acre-feet. Other features will include feeder canals to the reservoir, return canals to distribute the reservoir releases, improvement of the Willow Creek channel, drainage, and improvement of the existing irrigation system.

La Barge project

The La Barge project will divert water directly from the Green River in southwestern Wyoming to provide irrigation water for about 8,000 acres of full service land. Project works will include a diversion dam, conveyance canal, distribution laterals, and drains.

Summary of irrigation and power data
Colorado River Storage project and participating projects

Units and projects	Irrigable area (acres)			Total reservoir storage capacity (acre-feet)	Installed powerplant capacity (kilowatts)	Average annual water supply (acre-feet)	
	Full service land	Supple- mental service land	Total			Increase in usable irrigation supply	Increase in stream depletion
Storage units							
Glen Canyon				28,040,000	900,000		576,000
Flaming Gorge				3,930,000	108,000		62,000
Navajo				1,700,000			39,000
Curecanti				1,000,000	159,000		14,000
Subtotal				34,670,000	1,167,000		691,000
Participating projects							
Paonia, Colo.	2,200	13,100	15,300	21,000		20,100	9,800
Pine River extension, Colo. and N. Mex.	15,200		15,200			45,450	28,300
Smith Fork, Colo.	2,300	8,200	10,500	14,000		13,650	7,500
Florida, Colo.	6,300	12,700	19,000	23,000		23,200	12,900
Silt, Colo.	1,900	5,400	7,300	10,000		10,100	5,800
Hammond, N. Mex.	4,000		4,000			18,400	9,300
Central Utah (initial phase), Utah	28,600	131,800	160,400	1,663,000	61,000	1/175,200	189,400
Emery County, Utah	3,600	20,500	24,100	57,000		32,400	15,500
Seedskadee, Wyo.	60,700		60,700			225,800	110,400
Lyman, Wyo.		40,600	40,600	43,000		32,500	
La Barge, Wyo.	8,000		8,000			24,300	14,200
Subtotal	132,800	232,300	365,100	1,831,000	61,000	621,100	403,100
Total	132,800	232,300	365,100	36,501,000	1,228,000	621,100	1,094,100

1/ In addition, an average of 48,800 acre-feet annually will be made available for municipal, industrial, and miscellaneous uses under the initial phase of the Central Utah project.

PROJECT COSTS AND CONSTRUCTION SCHEDULE

Cost Estimates

Construction costs

The total construction cost of the four initial units and Transmission division of the Colorado River Storage project and the 11 initial participating projects, including costs of past and future investigations, is estimated at \$992,174,000. Of the total, \$677,382,000 represents the cost of the storage units and Transmission division and \$314,792,000 the cost of the participating projects. The cost estimate is the latest official estimate of the Bureau of Reclamation and cooperating agencies. It is based generally on the price level of January 1957 except that bid prices were used where available and actual costs of past investigations and construction were used. Since the location of facilities in the Transmission division has not been definitely determined, the construction cost of such facilities was estimated on the basis of an average of about \$135 per kilowatt of installed powerplant generating capacity. The cost estimates will be revised periodically to include costs of completed work, changes in estimates resulting from future modifications in plans, and latest available data including bid prices.

Operation, maintenance, and replacement costs

Operation, maintenance, and replacement costs are estimated at \$7,729,000 annually, including \$6,282,000 for the storage units and Transmission division and \$1,447,000 for the participating projects. The operation and maintenance costs were estimated at price levels of the 3-year period 1954-56 and the replacement costs were based on current construction cost estimates. The estimates shown above, which were used in the repayment analysis, include replacement costs computed at 2 7/8 percent interest over a 100-year period.

Summary

The table on the following page summarizes construction costs and annual operation, maintenance, and replacement costs for each storage unit, the Transmission division, and each participating project. For convenience in the economic and financial analysis in later sections of the report, the table also itemizes expenditures through June 30, 1957, the costs used as a basis for the benefit-cost analysis, and the costs to be allocated.

Construction Schedule

Expenditures by the Bureau of Reclamation for advance planning and construction of the authorized storage units and participating projects

Summary of project costs
Colorado River Storage project and participating projects
(Unit--\$1,000)

Units and projects (1)	Costs through June 30, 1957												Cost base for benefit- cost analysis (Col. 2 minus sum of Cols. 3, 4, 5, and 6)	Costs to be allo- cated minus sum of Cols. 3 and 5)	Annual oper- ation, mainte- nance, and replace- ment costs ^{3/} (16)		
	Total construc- tion costs ^{1/} (2)	Total con- trib- uted funds ^{2/} (3)	Expended for investigations					Expended for construction								Total costs through June 30, 1957 (13)	
			From Recla- mation Fund (4)	From Colo. Devel- opment Fund (5)	From Upper Colo. River Basin Fund (6)	From trib- uted funds (7)	Total of past investi- gations (8)	Construc- tion appro- priation (9)	From Upper Colo. River Basin Fund (10)	From trib- uted funds (11)	Total of past construc- tion (12)						
Storage units																	
Glen Canyon	325,704	2,295	344	615		60	1,019			5,378	494	5,872	6,891	322,450	322,794	2,736	
Flaming Gorge	66,591		60	86			146			597		597	743	66,445	66,505	406	
Navajo	4/42,579		6	39			45			221		221	266	4/42,534	4/42,540	24	
Curecanti	5/84,963		103	97	94		294					294	294	5/84,669	5/84,866	749	
Transmission division	157,545		50	100			150			38		38	188	157,395	157,445	2,367	
Subtotal	677,382	2,295	563	937	94	60	1,654			6,234	494	6,728	8,382	673,493	674,150	6,282	
Participating projects																	
Paonia, Colo.	7,813		8	49	185		242	1,997				1,997	2,239	7,571	7,764	23	
Pine River extension, Colo. and N. Mex.	5,539		54	53	48		155					155	155	5,384	5,486	21	
Smith Fork, Colo.	3,533		29	72	16		117					117	117	3,416	3,461	12	
Florida, Colo.	7,433		12	22	65		99					99	99	7,334	7,411	16	
Silt, Colo.	3,548		55	17	13		85					85	85	3,463	3,531	12	
Hammond, N. Mex.	2,441		63	8	107		178					178	178	2,263	2,433	18	
Central Utah, (initial phase) Utah	235,850	62	273	1,068	306	62	1,709					1,709	1,709	6/228,391	234,720	1,040	
Emery County, Utah	9,913	1	13	18	10	1	42					42	42	9,871	9,894	40	
Seedskaadee, Wyo.	25,470		41	410	259		710					710	710	24,760	25,060	183	
Lyman, Wyo.	11,436		52	60	1		113					113	113	11,323	11,376	62	
La Barge, Wyo.	1,816		21	65			86					86	86	1,730	1,751	20	
Subtotal	314,792	63	621	1,842	1,010	63	3,536	1,997				1,997	5,533	305,506	312,887	1,447	
Total	992,174	2,358	1,184	2,779	1,104	123	5,190	1,997	6,234	494	8,725	13,915	978,999	987,037	7,729		

1/ Based on January 1957 price level except that bid prices were used where available and actual costs of past investigation and construction were used.

2/ Contributed funds, some of which have been expended to date, include \$60,000 from city of Los Angeles for investigation of Glen Canyon Dam site; \$1,635,000 from State of Arizona and \$600,000 from Bureau of Public Roads for improvement of Glen Canyon bridge and access road to meet Federal highway standards; and \$63,000 from the State of Utah and private groups for investigation of the Central Utah and Emery County projects.

3/ Operation and maintenance costs are based on 1954-56 price levels and replacement costs on current prices. Figures shown include replacement costs at 2 7/8 percent interest for use in the repayment analysis.

4/ Includes \$207,000 for recreational facilities at Navajo unit.

5/ Includes \$452,000 for recreational facilities at Curecanti unit.

6/ Excludes \$5,750,000 for construction of certain Central Utah project features to ultimate phase capacity.

PROJECT COSTS AND CONSTRUCTION SCHEDULE

are tentatively programed as shown in the schedule on the following page. Construction already has been started on the principal features of the Colorado River Storage project, except those of the Curecanti unit. The first participating projects programed are the Paonia, Hammond, and Seedskadee projects and the Vernal unit of the Central Utah project, all of which are scheduled for the start of construction in Fiscal Year 1961.

The advance planning and construction schedule has been followed in the economic and financial analysis discussed later in this report. The program as now outlined could be substantially modified, however, as actual progress will be determined by congressional appropriations. It will be desirable for work on the storage project to follow the general rate established by contracts now in force and to be awarded in Fiscal Year 1958. Any slowdown in the rate established would increase costs of interest during construction and in the case of the Glen Canyon and Flaming Gorge units would delay availability of power revenues to assist in repayment of irrigation costs.

Schedule of construction and advance planning/
Colorado River Storage project and participating projects
(Unit--\$1,000)

Units and projects	Estimated total cost	Total to June 30, 1957	1958	1959	1960	1961	1962	1963	1964	1965	1966	1967	1968	1969	1970	1971	1972	1973	1974	1975	Balance to complete
<u>Storage units</u>																					
Glen Canyon	325,704	6,891	<u>24,624</u>	<u>29,669</u>	<u>48,460</u>	<u>56,600</u>	<u>55,500</u>	<u>43,860</u>	<u>29,806</u>	<u>18,056</u>	<u>12,138</u>										
Fleming Gorge	66,591	743	<u>2,200</u>	<u>2,567</u>	<u>6,995</u>	<u>10,075</u>	<u>12,135</u>	<u>13,935</u>	<u>10,928</u>	<u>7,013</u>											
Navajo	<u>2/42,372</u>	266	<u>906</u>	<u>26</u>	<u>20</u>	<u>1,700</u>	<u>9,500</u>	<u>13,200</u>	<u>10,000</u>	<u>6,754</u>											
Curecanti	<u>1/84,511</u>	294	69	107	35	0	0	0	0	<u>1,400</u>	<u>4,765</u>	<u>8,000</u>	<u>7,300</u>	<u>7,990</u>	<u>7,350</u>	<u>13,400</u>	<u>11,242</u>	<u>9,084</u>	<u>8,200</u>	<u>5,275</u>	
Transmission division	157,545	188	<u>110</u>	<u>205</u>	<u>1,885</u>	<u>7,700</u>	<u>22,730</u>	<u>28,000</u>	<u>35,942</u>	<u>23,000</u>	<u>17,785</u>	<u>6,400</u>	<u>1,400</u>	<u>1,600</u>	<u>1,700</u>	<u>8,000</u>	<u>2,000</u>	<u>2,000</u>	<u>1,600</u>	<u>1,300</u>	
Subtotal	676,723	8,382	<u>27,909</u>	<u>32,574</u>	<u>57,395</u>	<u>76,075</u>	<u>99,965</u>	<u>98,995</u>	<u>86,676</u>	<u>56,223</u>	<u>34,688</u>	<u>14,400</u>	<u>8,700</u>	<u>9,590</u>	<u>9,050</u>	<u>25,400</u>	<u>13,242</u>	<u>11,084</u>	<u>9,800</u>	<u>6,575</u>	
<u>Participating projects</u>																					
Paonia, Colo.	7,813	2,239	62	0	0	<u>500</u>	<u>1,665</u>	<u>2,336</u>	<u>1,011</u>												
Pine River extension, Colo. and N. Mex.	5,539	155	127	9	6	0	0	<u>510</u>	<u>1,147</u>	<u>2,060</u>	<u>1,585</u>										
Smith Fork, Colo.	3,533	117	87	2	0	0	0	<u>737</u>	<u>1,091</u>	<u>1,347</u>	<u>152</u>										
Florida, Colo.	7,433	99	84	81	6	0	0	0	0	0	<u>750</u>	<u>1,700</u>	<u>2,400</u>	<u>2,313</u>							
Silt, Colo.	3,548	85	57	28	7	0	0	0	0	0	<u>1,000</u>	<u>1,773</u>	<u>598</u>								
Hammond, N. Mex.	2,441	178	104	2	0	<u>500</u>	<u>1,100</u>	<u>557</u>													
Central Utah, Utah (Vernal unit)	235,850	1,709	448	250	318	968	2,570	2,437	<u>2,849</u>	<u>6,066</u>	<u>7,347</u>	<u>11,428</u>	<u>12,286</u>	<u>13,941</u>	<u>15,965</u>	<u>21,967</u>	<u>23,613</u>	<u>21,534</u>	<u>9,744</u>	<u>9,330</u>	<u>71,080</u>
	(6,956)	(432)	(100)	0	0	<u>(500)</u>	<u>(2,100)</u>	<u>(2,100)</u>	<u>(1,000)</u>	<u>(300)</u>	<u>(300)</u>	<u>(124)</u>									
Emery County, Utah	9,913	42	24	52	81	68	0	0	0	0	<u>1,188</u>	<u>3,200</u>	<u>3,253</u>	<u>2,005</u>							
Seedskaadee, Wyo.	25,470	710	346	74		<u>500</u>	<u>1,180</u>	<u>2,989</u>	<u>4,307</u>	<u>4,713</u>	<u>4,928</u>	<u>2,355</u>	<u>1,852</u>	<u>1,136</u>	<u>380</u>						
Lyman, Wyo.	11,436	113	14	124	178	81	0	0	<u>1,248</u>	<u>2,427</u>	<u>3,683</u>	<u>2,758</u>	<u>740</u>								
LaBarge, Wyo.	1,816	86	5	18	80	46	0	0	0	0	0	<u>693</u>	<u>700</u>	<u>188</u>							
Subtotal	314,792	5,533	<u>1,358</u>	<u>640</u>	<u>676</u>	<u>2,663</u>	<u>6,215</u>	<u>9,566</u>	<u>11,653</u>	<u>16,623</u>	<u>20,633</u>	<u>23,907</u>	<u>21,829</u>	<u>19,583</u>	<u>16,345</u>	<u>21,967</u>	<u>23,613</u>	<u>21,534</u>	<u>9,744</u>	<u>9,330</u>	<u>71,080</u>
Total	991,515	13,915	<u>29,267</u>	<u>33,214</u>	<u>58,071</u>	<u>78,738</u>	<u>106,480</u>	<u>108,561</u>	<u>98,329</u>	<u>72,846</u>	<u>55,321</u>	<u>38,307</u>	<u>30,529</u>	<u>29,173</u>	<u>25,395</u>	<u>37,367</u>	<u>36,855</u>	<u>32,618</u>	<u>19,544</u>	<u>15,905</u>	<u>71,080</u>

1/ The construction program is underlined. This table presents cost figures which relate to but are not identical with the appropriation and obligation data shown in program documents.
2/ Does not include \$207,000 for recreational facilities.
3/ Does not include \$452,000 for recreational facilities.

WATER SUPPLY

Water supplies available for development by authorized units of the Colorado River Storage project and participating projects have been estimated on the basis of recorded flows, with consideration given to downstream uses and past and anticipated upstream depletions. It is not within the scope of this report to summarize the water supply studies made for each participating project. A brief summary of the water supply available to the Upper Colorado River Basin and units of the storage project is presented in the following paragraphs, however, in view of the importance of water supply as related to project power production and revenues.

Streamflows

Three terms are commonly used to define flows of the Colorado River. Historical flows are those which have actually occurred. Virgin flows are the estimated flows which would have occurred without man-made depletions. Present modified flows are those which would have occurred in the past had the present level of development and depletions been in full effect.

Average annual historical and present modified flows at units of the storage project have been estimated as shown in the following table.

Average annual flows for 1914-45 period^{1/}
(Unit--acre-feet)

Unit	Historical flow	Present modified flow
Glen Canyon	13,763,000	13,064,000
Flaming Gorge	1,636,000	1,615,000
Navajo	1,260,000	1,244,000
Curecanti (Morrow Point Dam site)	1,270,000	1,270,000

^{1/} Period adopted in negotiations for the Upper Colorado River Basin Compact as representative of long-time flow conditions.

At a point 15 miles below Glen Canyon Dam site, the Paria River contributes an average of about 25,000 acre-feet annually to the Colorado River, but the flow is erratic from year to year. For all practical purposes the flow at Glen Canyon approximates the flow at Lee Ferry, 16 miles downstream, the dividing point on the river between the upper and lower basins. The average annual virgin flow at Lee Ferry over the 1914-45 period is estimated at about 15,640,000 acre-feet.

WATER SUPPLY

Stream Depletions

Annual man-made depletions in the Upper Colorado River Basin from existing developments and developments authorized prior to 1949, the year the Upper Colorado River Basin Compact became effective, are estimated to average about 2,550,000 acre-feet. A number of years will be required for full development of projects authorized prior to 1949. The 2,550,000-acre-foot depletion is therefore used in this report as also applying to Fiscal Year 1963 when initial operation of the storage project is scheduled and is also referred to as the present depletion. On the basis of the annual depletion of 2,550,000 acre-feet, the upper basin is utilizing only about one-third of the consumptive use apportioned to it by the Colorado River Compact.

As a basis for evaluating the Colorado River Storage project and participating projects, a projection was made of future stream depletions estimated to occur in the upper basin during the 100-year period from Fiscal Year 1963 through Fiscal Year 2062. It was estimated that the depletions by 2062 would total about 6,191,000 acre-feet annually, consisting of 2,550,000 acre-feet from existing developments, 691,000 acre-feet from evaporation from the authorized storage units, and 2,950,000 acre-feet from new projects including the authorized participating projects and other future Federal and non-Federal developments. The 2,950,000-acre-foot depletion from new projects expressed as a weighted average amount over the 100-year period approximates 1,800,000 acre-feet, a figure used hereinafter in the project economic analysis. Assumed average depletions are summarized in the table below.

Fiscal year	Projected depletions ^{1/} (Unit--1,000 acre-feet)		Total
	Depletion from existing and new projects in upper basin	Average evaporation losses from storage units ^{2/}	
1963	2,550	negligible	2,550
1970	3,150	691	3,841
2020	4,750	691	5,441
2062	5,500	691	6,191

^{1/} Based on averages for runoff period 1914-45, inclusive.

^{2/} Estimated average stream depletions due to evaporation from Glen Canyon, Flaming Gorge, Navajo, and Curecanti storage units.

Replacement Storage

The holdover reservoirs in the Upper Colorado River Basin are designed to impound water in years of high runoff and release such water during prolonged dry periods to permit the upper basin to increase its

WATER SUPPLY

uses and still meet its compact obligations for flows at Lee Ferry for the benefit of the lower basin and Mexico.

The estimated total active storage capacity available in Fiscal Year 2062 in the four authorized units after sediment encroachment is shown in the following table. This available capacity may be appropriately referred to as replacement storage capacity since it will be used, among other things, to replace to the lower basin an appropriate part of the natural streamflow consumed upstream in the upper basin during prolonged drouth periods.

Estimated active storage capacities in Fiscal Year 2062
(Unit--1,000 acre-feet)

Unit	Fiscal year of initial storage	Initial active storage capacity	Sediment deposition to end of Fiscal Year 2062		Remaining active storage capacity in Fiscal Year 2062
			In dead storage capacity	In active storage capacity	
Glen Canyon	1963	21,505	5,260	4,180	17,325
Flaming Gorge	1964	3,600	70	130	3,470
Navajo ^{1/}	1964	1,028	250	80	948
Curecanti	1969	720	10	20	700
Total		26,853	5,590	4,410	22,443

^{1/} The storage capacity at the Navajo unit may be needed ultimately by the potential Navajo irrigation project and other local developments and hence may not be available to meet compact obligations. This situation will be reviewed when the Navajo irrigation project is authorized.

Reservoir operations

Two studies were made of the coordinated operation of the four authorized units of the storage project. The first was an initial reservoir filling study to bring the reservoirs to power operating levels and to roughly determine power production potentialities to March 31, 1971. The second was a more detailed study covering coordinated reservoir operations to estimate annual power production after March 31, 1971.

The initial filling study was based on average streamflow conditions for the 32-year period 1914-45. The average flow was progressively modified throughout the filling period in accordance with the projected schedule of upstream depletions. Allowances were made for reservoir evaporation and for increases in storage at upstream reservoirs. Each reservoir was first filled to the minimum power operating level in order that power generation might be obtained as early as practicable. Thereafter additional storage was progressively accumulated at all reservoirs from available storable supplies. The filling study indicates that Glen Canyon, the first reservoir scheduled for

WATER SUPPLY

completion, would start filling at the beginning of Fiscal Year 1963. All the reservoirs would fill to reasonable operating levels by March 31, 1971, and the major part of the system power output at the three storage units would then be attained. An annual summary of the initial filling operation for the Glen Canyon Reservoir with allowance for filling of the storage project upstream reservoirs is shown on the following page.

The post-filling reservoir operation study was based on several repetitions of a runoff cycle similar to the 32-year runoff period 1914 to 1945. Data corresponding to the 32 years in sequence were inserted in the study for Fiscal Year 1971 through Fiscal Year 2002 and the process was repeated for each 32 years thereafter with proper adjustments for increased depletions. Annual releases for system energy generation were made in varying amounts in accordance with normal operating and forecast procedures. The monthly pattern of releases for energy generation followed the pattern of energy requirements estimated for 1980 in the project power market area^{1/}. Additional releases made in anticipation of later spills were also utilized in the generation of energy.

^{1/} Pattern of energy requirements was taken from preliminary data for a power market survey that is being made by the Federal Power Commission for the Colorado River Storage project.

Expected operation of Glen Canyon Reservoir
during initial filling period
(Unit--1,000,000 acre-feet)

Year beginning April 1 ^{1/}	1914-45 average annual present modified flow at Glen Can- von Dam	Adjustments for new upstream uses		Assumed inflow to Glen Canyon Reservoir	Losses	Release from Glen Canyon Reservoir	Total storage in Glen Canyon Reservoir at end of year
		Increase in consump- tive use including reservoir evaporation	Increase in stor- age at upstream reser- voirs				
1961	13.1			13.1		13.1	0
1962	13.1	0.1		13.0		11.5	1.5
1963	13.1	.1	0.2	12.8	0.1	8.7	5.5
1964	13.1	.1	.6	12.4	.2	8.8	8.9
1965	13.1	.2	.7	12.2	.3	8.9	11.9
1966	13.1	.3	.6	12.2	.4	9.0	14.7
1967	13.1	.4	.7	12.0	.4	10.4	15.9
1968	13.1	.5	.6	12.0	.5	10.4	17.0
1969	13.1	.6	.5	12.0	.5	10.4	18.1
1970	13.1	.7	.4	12.0	.5	10.5	19.1

^{1/} Annual summary is based on years beginning April 1 when Lake Mead and Glen Canyon Reservoir will normally be at lowest stage.

WATER SUPPLY

POWER PRODUCTION AND MARKETING

Power Market Area and Requirements

The Federal Power Commission is currently making a power market survey for the Colorado River Storage project. The market area covered by the survey is shown on the map on the following page.

It is estimated that in addition to capacity and generation from existing and scheduled plants in the market area, not including scheduled plants of the Colorado River Storage project, about 3,659,000 kilowatts of generating capacity and 14,313,000,000 kilowatt-hours of generation will be needed by 1970 to meet new power requirements throughout the market area. The estimated additional requirements for 1970 and 1980 are summarized below.

<u>Additional power and energy requirements</u>					
Division No.	Principal State	1970		1980	
		Thousand kilowatts	Million kilowatt- hours	Thousand kilowatts	Million kilowatt- hours
I	Nevada	228	1,247	500	2,783
II	Arizona	954	2,871	2,806	11,770
III	Utah	936	4,612	1,881	9,942
IV	Colorado	1,146	4,708	2,538	12,134
V	Wyoming	194	674	478	2,170
VI	New Mexico	201	201	496	1,802
Total		3,659	14,313	8,699	40,601

Power Production






Powerplants are presently planned at three of the four authorized units of the Colorado River Storage project and at the Central Utah participating project. The total installed generating capacity will be 1,228,000 kilowatts, with the installed capacity at each powerplant as tabulated on page 11. With allowances made for peak load transmission losses, an estimated 1,109,000 kilowatts of power can be delivered to load centers.

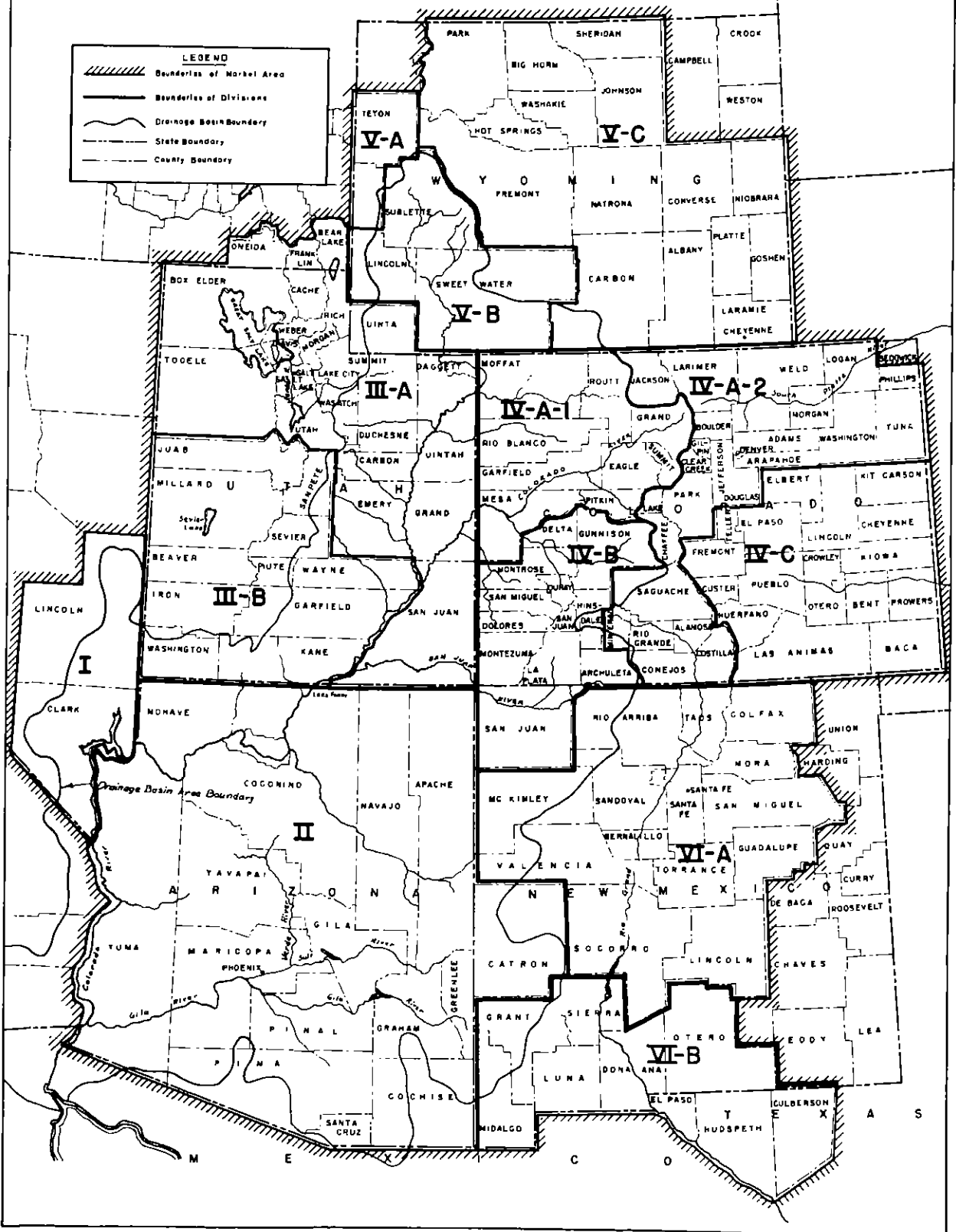
Future power production has been estimated on the basis of coordinated reservoir operation studies as previously discussed. In accordance with the operation studies, power production will commence at the beginning of Fiscal Year 1965 at the Glen Canyon and Flaming Gorge units, in Fiscal Year 1970 at the Curecanti unit, and in Fiscal Year 1974 at the Central Utah project. All powerplants will be completed and in full production by about the end of Fiscal Year 1985. The schedule of estimated energy deliverable to load centers is shown in the table on page 23.

UNITED STATES
 DEPARTMENT OF THE INTERIOR
 BUREAU OF RECLAMATION
 COLORADO RIVER STORAGE PROJECT
POWER MARKET SURVEY AREA

MAP NO 594-400-26
 JUNE 1957

LEGEND

-  Boundaries of Market Area
-  Boundaries of Divisions
-  Drainage Basin Boundary
-  State Boundary
-  County Boundary



POWER PRODUCTION AND MARKETING

Estimated energy deliverable to load centers from powerplants
 Colorado River Storage project and Central Utah project
 (Unit--1,000,000 kilowatt-hours)

Fiscal year	Colorado River Storage project			Central Utah project	Total		
	Glen Canyon	Flaming Gorge	Cure- canti		Firm	Non- firm	Total
1965	2,835	315			1,500	1,650	3,150
1966	3,082	268			2,950	400	3,350
1967	3,450	300			3,200	550	3,750
1968	3,952	298			3,750	500	4,250
1969	4,049	401			3,950	500	4,450
1970	4,079	480	241		4,250	550	4,800
1971	4,066	540	294		4,250	650	4,900
Avg. 1972-81	5,303	529	782	236	5,700	1,150	6,850
Avg. 1982-91	4,534	402	804	360	5,550	550	6,100
Avg. 1992-2001	3,412	360	718	360	4,850	0	4,850
Avg. 2002-11	4,825	497	866	1/362	5,400	1,150	6,550
Avg. 2012-21	4,397	449	792	362	5,200	800	6,000
After 2021 ^{2/}	3,674	388	776	362	4,850	350	5,200

1/ Annual amounts of energy from the Central Utah project are assumed to remain constant after 2001.

2/ For the Colorado River Storage project, the annual amounts of energy after 2021 are assumed to be constant and equal to the 20-year average obtained by continuing the study from the year 2022 through 2041.

POWER PRODUCTION AND MARKETING

The average annual energy deliverable to load centers, adjusted to account for time-value considerations in determining the average equivalent energy over a 100-year period after each plant is in full production, is 5,920,000,000 kilowatt-hours. This includes 5,558,000,000 kilowatt-hours for the units of the Colorado River Storage project and 362,000,000 kilowatt-hours for the Central Utah project. The average annual equivalent capacity for a 100-year period when adjusted in the same manner as the energy is 1,095,000 kilowatts, including 1,036,000 kilowatts for the storage project and 59,000 kilowatts for the Central Utah project.

During the filling period, firm energy for each year is considered to be all the energy that can be utilized within the monthly load pattern to meet the annual load growth estimated for the power market area by the Federal Power Commission. Beginning with the post-filling operation of the reservoirs, annual firm energy has been determined for each subsequent 10-year period to be the average annual generation for each period within the monthly load pattern estimated by the Federal Power Commission. Data from the study indicate that the installed capacity of 1,228,000 kilowatts is required in the initial decades to market power and energy at the estimated load factor for the market area of the study. When stream depletions increase in later years, project power could be marketed at lower load factors than the area load factor. Marketing the power initially at the load factor for the area and later at lower load factors will result in utilizing the project plants most effectively to supply the requirements of the area when operated in conjunction with other power systems.

Preliminary data from the power market survey indicate that project-produced power and energy can be readily absorbed in the market area as it becomes available from the project powerplants. The estimated requirement by 1970 for 3,659,000 kilowatts of new generating capacity and 14,313,000,000 kilowatt-hours of generation can only be partially satisfied by the 1,109,000 kilowatts of capacity and 6,850,000,000 kilowatt-hours of energy deliverable to load centers from the authorized units of the Colorado River Storage project and the Central Utah participating project.

Power Rates

As shown in the preliminary repayment study on page 48, an average rate of 6 mills per kilowatt-hour for firm energy and 2.5 mills per kilowatt-hour for nonfirm energy will provide sufficient revenues to repay all reimbursable power costs and additional revenues to assist in repayment of irrigation costs as required by the authorizing legislation. Definite rate schedules for firm and nonfirm power and energy will be developed in accordance with Departmental policy and marketing criteria when costs are more firmly established and a need for such schedules exists.

SUMMARY OF PROCEDURES FOR ECONOMIC AND FINANCIAL ANALYSIS

Procedures adopted for the economic and financial analysis of the Colorado River Storage project and participating projects are consistent with present policies of the Bureau of Reclamation and with the provisions of the project authorizing act of April 11, 1956. Salient information concerning the procedures is listed below.

(1) Analyses were made of the storage project units and participating projects in the following combinations:

- (a) The four storage units were analyzed separately and jointly for benefit-cost comparisons and jointly for cost allocations and repayment.
- (b) The 11 participating projects were each analyzed separately.
- (c) The four storage units and 11 participating projects were analyzed jointly to show the overall expenditure and repayment requirements.

(2) Construction cost estimates are the latest official estimates of the Bureau of Reclamation and cooperating agencies and are based on the January 1957 price level except that bid prices are used where available and actual costs of past investigations and construction are included.

(3) Operation and maintenance cost estimates are based on 1954-56 price levels. Replacement costs are based on current construction cost estimates.

(4) A 100-year period is used in the benefit-cost and cost allocation analyses.

(5) Water supply, power production, and related studies are based on the assumption that average annual stream depletions from projects in the upper basin will increase from an average of 2,550,000 acre-feet at present to an average of 5,500,000 acre-feet by the end of the 100-year period from Fiscal Year 1963 through Fiscal Year 2062. In addition depletions due to evaporation losses from the four authorized storage units are estimated to average 691,000 acre-feet at the end of the 100-year period.

(6) Benefits for use in the benefit-cost and cost allocation analyses are determined for all project purposes in accordance with existing procedures of the Bureau of Reclamation. Irrigation benefits are evaluated as direct, indirect, and public and are based on anticipated agricultural conditions without and with the development. Benefits from power

SUMMARY OF PROCEDURES FOR ECONOMIC AND FINANCIAL ANALYSIS

and municipal and industrial water are based on the cost of the most economical single-purpose alternative that is likely to be developed in the absence of the project and that would provide benefits comparable to those of the project. Flood control, recreation, and fish and wildlife benefits are evaluated by the Corps of Engineers, National Park Service, and Fish and Wildlife Service, respectively.

(7) A 2 1/2 percent interest rate is used in the benefit cost and cost allocation analyses, except that an interest rate of 6 1/4 percent for private financing is used in estimating alternative power costs and annual power benefits.

(8) Taxes are included in the estimated cost of the most economical alternative for project power in evaluating power benefits. Accordingly an amount equal to the taxes is included in the cost of project power in benefit-cost comparisons. No provision for payment of a tax equivalent is made in power repayment studies.

(9) All costs of past investigations and construction costs paid from contributed funds are excluded from the benefit-cost analysis. Contributed funds and expenditures from the Colorado River Development Fund are excluded from the cost allocation and repayment analyses.

(10) In the benefit-cost analysis a share of the cost of the storage project is apportioned to irrigation and other water-consuming uses initiated subsequent to 1949, the year the Upper Colorado River Basin Compact became effective.

(11) Costs are allocated by the separable cost-remaining benefits method except that only separable costs are allocated to recreation and fish and wildlife.

(12) Repayment of all reimbursable costs of units and participating projects is based on a 50-year period following completion of each unit, project, or separable feature thereof, with appropriate development periods in the case of irrigation. The exceptions to this are in the repayment of the Paonia and Eden projects for which repayment periods of 68 and 60 years, respectively, have been authorized. The costs allocated to flood control, recreation, and fish and wildlife are nonreimbursable. Irrigation costs are repayable without interest. Costs allocated to power and municipal and industrial use, including interest during construction, are repayable with interest. In this study an interest rate of 2 7/8 percent is used in the repayment calculations in all instances where costs are repayable with interest. This rate has been officially determined in the manner prescribed by law as applicable to the Glen Canyon, Flaming Gorge, and Navajo units. An official determination of rates applicable to the Curecanti unit and to participating projects has not yet been made.

SUMMARY OF PROCEDURES FOR ECONOMIC AND FINANCIAL ANALYSIS

(13) Average rates of 6 mills per kilowatt-hour for firm energy and 2.5 mills per kilowatt-hour for nonfirm energy are used in this analysis. These rates are estimated to be required to return enough revenue to pay, under the provisions of the authorizing act, the following construction costs in addition to the annual operating costs:

- (a) Costs allocated to power with interest,
- (b) Storage unit costs allocated to irrigation without interest,
- (c) Costs of participating projects that are allocated to irrigation and that are beyond the repayment ability of the irrigators, without interest.

(14) Anticipated revenue collections from conservancy-type districts are included as participating project revenues.

BENEFIT-COST ANALYSIS

The economic desirability of developing the Colorado River Storage project and participating projects was measured by a comparison of anticipated benefits from a National standpoint and the Federal costs of development. Both benefits and costs were converted to average annual equivalent values at 2 1/2 percent interest over a 100-year period beginning with the initial operation of each individual storage unit and participating project.

Benefits

The benefit-cost comparisons were based on consideration of all benefits from the authorized developments that could be evaluated in monetary terms, including substantial benefits from irrigation and power and smaller amounts of benefits from municipal and industrial water, flood control, fish and wildlife conservation, recreation, and other project services.

Irrigation benefits

Irrigation benefits are estimated to average \$15,464,000 annually over the 100-year period of analysis. About \$6,712,000 represents storage benefits assignable to future participating projects, and about \$8,752,000 represents benefits estimated for the 11 initial participating projects.

The irrigation benefit used in the cost allocation of the storage project is \$9,000,000 annually. This estimate is the sum of the \$6,712,000 for future participating projects and \$2,288,000 representing the value of regulatory storage to the 11 participating projects.

The irrigation benefit from participating projects includes direct, indirect, and public benefits. About \$4,309,000 of the total represents direct benefits, measured by the increase in net farm income that will be realized with project development. Approximately \$2,951,000 represents indirect benefits, measured by the increased profits of businesses handling, processing, and marketing products from the developments and of enterprises supplying goods and services to project farms. The remaining \$1,452,000 will be of a public nature, realized from the increase or improvement in community facilities and services and stabilization of the local and regional economy.

Benefits from irrigation were evaluated on the basis of average long-term projected price levels.

BENEFIT-COST ANALYSIS

Power benefits

Total power benefits for the storage project and participating projects are estimated at an average of \$42,812,000 annually. These benefits are taken as the average annual value of the total estimated cost of obtaining equivalent power from the most economical alternative source likely to be developed in the absence of the storage project and participating projects. Steam-electric plants constructed and operated by private utilities are considered to be the most likely alternative source. The private plants and necessary transmission lines would be located throughout the market area so as to provide the most economical means of serving the load centers with the necessary power. The plants generally would be large, modern, three-unit installations having a high efficiency and being strategically located with respect to fuel supply. The average cost of alternative steam-electric power and energy delivered to representative load centers throughout the market area is estimated to be \$24.50 a year per kilowatt of dependable capacity (including \$8.50 per year for taxes) and 2.7 mills per kilowatt-hour for energy. The average annual benefits as shown above result from applying these unit costs to the average annual equivalent amounts of capacity and energy estimated at 1,095,000 kilowatts and 5,920,000,000 kilowatt-hours for the storage project and Central Utah project.

The total cost of the most economical alternative source of equivalent power or power benefits for the Colorado River Storage project is estimated at \$40,389,000 annually as shown under "Cost Allocations." The total cost of the most economical alternative source of equivalent power or power benefits for the Central Utah project is estimated at \$2,425,000 annually.

Municipal and industrial water benefits

Benefits from municipal and industrial water in present evaluations are confined to those that will result from the Central Utah project and are estimated to average \$1,437,000 annually. This estimate is based on the average annual equivalent cost of obtaining a comparable water supply from the most economical alternative single-purpose means of development.

Flood control benefits

Preliminary appraisals by the Corps of Engineers indicate that the reduction in flood damage that will result from operation of the authorized project developments will average \$124,000 annually. The benefits are equal to the difference between the flood damage that is expected to occur with and without the project. The Corps will further evaluate flood control benefits in connection with definite plan studies.

BENEFIT-COST ANALYSIS

Fish and wildlife benefits

Effects of participating projects on fish and wildlife resources, both beneficial and adverse, have been partially evaluated by the Fish and Wildlife Service. The total adverse effects for the projects studied were found to exceed the total benefits by an average of \$5,000 annually. No evaluation, however, has been made of the effects of the storage units on fish and wildlife. The example of Lake Mead suggests that the net benefits of the large storage reservoirs may be substantial. Further evaluation of fish and wildlife benefits will be made as a part of pre-construction surveys.

Recreational benefits

The National Park Service estimates the recreational benefits of the authorized projects and units studied to date at \$698,000 annually. The estimate is generally based on the Service's judgment that annual benefits of the specific (Federal and non-Federal) recreational facilities included in preliminary plans are at least equal to the annual equivalent cost of constructing, operating, and maintaining the facilities and that a like benefit value will accrue from the recreational use of dams and reservoirs. The evaluation of recreational benefits will be continued in preconstruction surveys.

Other benefits

A number of minor benefits in addition to those mentioned may be expected from project development. The only one so far evaluated is a sediment control benefit in connection with a potential reservoir of the Central Utah project which, according to an estimate by the Bureau of Indian Affairs, will have a value of \$2,000 annually in preventing sedimentation of Indian irrigation canals.

Average Annual Equivalent Costs

Determination of costs

For comparison with the average annual benefits, an estimate was made of the average annual equivalent Federal cost of development. This cost includes the Federal investment amortized over the 100-year period of analysis at 2 1/2 percent interest and annual operation, maintenance, and replacement costs. Construction costs used in the benefit-cost analysis do not include past investigation costs since these do not bear on the advisability of future expenditures. Also they do not include contributed funds for the Glen Canyon bridge and highway nor costs of constructing certain Central Utah project features to ultimate phase capacity since no evaluations have been made of benefits from such expenditures. Interest on expenditures during the construction period

BENEFIT-COST ANALYSIS

is added to construction costs. An amount equivalent to taxes on an alternative private power development is also included as an economic cost of developments involving power production. Also included for participating projects is each project's pro rata share of the cost of regulatory facilities of the Colorado River Storage project for reasons explained below.

Storage project costs assigned to participating projects

Reservoirs of the Colorado River Storage project, as explained under "Water Supply," will provide replacement water for the lower basin and Mexico in prolonged drouth periods in order to permit continued expansion of water-consuming uses in the upper basin. A portion of the cost of the storage reservoirs may therefore appropriately be assigned to the water-consuming uses of participating projects in the benefit-cost analysis. Under the authorized repayment plan, however, all of the reimbursable storage costs will be repaid from power revenues.

Since the amount of replacement storage required is a direct function of increases in stream depletion, it is equitable to assign the allocated costs of replacement storage to each participating project in proportion to the amount of stream depletion that it will cause. In a later section of this report, a total cost of \$122,086,000 on a present worth basis for units of the storage project is allocated to irrigation. This allocation, prorated to an average increase in consumptive use of 1,800,000 acre-feet annually over the 100-year period of analysis, amounts to about \$70 per acre-foot. On an annual equivalent basis it is about \$2 per acre-foot of depletion.

Benefit-Cost Summary

Benefit-cost comparisons have been made for each unit of the Colorado River Storage project, the combined storage units, each participating project, and for the storage project and participating projects combined. Comparisons have been made for a 100-year period of analysis in accordance with Bureau of Reclamation policy and for a 50-year period in response to requests from the Bureau of the Budget. For both periods of analysis comparisons have been made for total benefits (direct, indirect, and public) and where possible for direct benefits only. Results of the comparisons are shown in the tables on pages 33 and 34.

The benefit-cost analysis for the 100-year period, with consideration given to all the benefits, is believed to be the most equitable measure of economic justification. Use of the 100-year period of study is more realistic than a 50-year period since the major features have been designed and are being constructed to last well beyond 100 years. Recognition of all benefits is desirable because direct benefits do not

BENEFIT-COST ANALYSIS

fully measure the significance of the project. Operation of the storage units and participating projects will be interrelated in stream regulation, power production, and power transmission. Consequently, the benefits of storage are recognized in the analysis of the participating projects, and a corresponding assignment of costs for stream depletion is made as discussed above. Because of the interdependence of storage works and local facilities for use of water, a benefit-cost ratio for an individual storage unit or participating project is necessarily arbitrary and is less significant than a ratio of total benefits to total costs for the authorized features.

In the analysis for the 100-year period and with consideration given to all the anticipated benefits, the Colorado River Storage project and participating projects combined have benefits in excess of costs and each individual storage unit and participating project has benefits equal to or greater than the costs. The overall project benefit-cost ratio is 1.3 to 1.

Benefit-cost comparison for Colorado River Storage project and participating projects
(50-year period of analysis with 2 1/2 percent interest rate)
(Unit--\$1,000)

Units and projects	Economic costs							Annual benefits							Benefit-cost ratios							
	Investment			Annual equivalent of total	Annual operation, maintenance, and replacement costs	Assigned annual costs of replacement storage ^{1/}	Annual tax revenues foregone because of public investment	Total annual equivalent costs	Irrigation ^{2/}				Power	Municipal and industrial water	Flood control	Fish and wild-life	Recreation	Sedimentation control	Total	Direct benefits	Total benefits	
	Construction costs exclusive of contributed funds and costs of past investigations	Interest during construction at 2 1/2 percent	Total						Direct	Indirect	Public	Total										
Storage units 3/																						
Glen Canyon	453,189	32,866	486,055	17,137	3,994		6,885	28,016					3,930	31,957					35,887	1.3:1		
Flaming Gorge	77,230	4,796	82,026	2,892	550		824	4,266					1,170	3,559					4,729	1.1:1		
Navajo	42,534	2,403	44,937	1,584	25			1,609					4/1,400		31			130	1,561	1.0:1		
Garecantl	100,540	4,694	105,234	3,710	969		1,216	5,895					212	5,683				86	5,981	1.0:1		
Subtotal	673,493	44,759	718,252	25,323	5,538		8,925	39,786					5/6,712	41,199	31			216	48,158	1.2:1		
Participating projects																						
Paonia, Colo.	7,571	289	7,860	277	23	20		320	335	336					2	4		3	680	1.1:1	2.2:1	
Pine River extension, Colo. and N. Mex.	5,384	359	5,743	202	21	56		279	244	207	124							3	573	.9:1	2.1:1	
Smith Fork, Colo.	3,416	141	3,557	125	12	16		153	110	45									158	.7:1	1.0:1	
Florida, Colo.	7,334	314	7,648	270	16	26		312	178	134	45				6	6			369	.6:1	1.2:1	
Silt, Colo.	3,463	134	3,597	127	12	12		151	114	76	17					2			209	.8:1	1.4:1	
Hammond, N. Mex.	2,263	62	2,325	82	18	18		118	102	93	32								227	.9:1	1.9:1	
Central Utah (initial phase), Utah	6/228,391	11,384	239,775	8,454	1,040	378	502	10,374	2,165	1,255	909	4,329	2,423	1,437	85			428	8,704	.6:1	.8:1	
Emery County, Utah	9,871	297	10,168	359	40	32		431	282	123	42	447						48	494	.8:1	1.1:1	
Seedskaadee, Wyo.	24,760	1,230	25,990	916	183	220		1,319	694	721	354	1,769							1,759	.5:1	1.3:1	
Lyman, Wyo.	11,323	475	11,798	416	62	28		478	281	77	37	395							391	.6:1	.8:1	
La Barge, Wyo.	1,730	48	1,778	63	20	28		111	84	104	45	233							233	.8:1	2.1:1	
Subtotal	305,506	14,733	320,239	11,291	1,447	806	502	14,046	4,589	3,171	1,605	9,365	2,423	1,437	93	-5		482	2	13,797	.6:1	1.0:1
Total	978,999	59,492	1,038,491	36,614	6,985	806	9,308	53,832	4,589	3,171	1,605	16,077	42,812	1,437	124	-5		698	2	61,955	1.1:1	

1/ Estimated at \$2 per acre-foot of increased stream depletion.
2/ No adjustment made for development period.
3/ Costs of Transmission division have been prorated among the units of the storage project.
4/ Benefits from the Navajo Indian irrigation project have been assigned to the Navajo unit in the proportion that the cost of the Navajo Reservoir bears to the total cost of the Navajo project including Navajo Reservoir.
5/ Storage benefits assignable to future participating projects.
6/ Excludes \$5,750,000 for construction of certain Central Utah project features to ultimate phase capacity.

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COST ALLOCATIONS

Preliminary allocations have been made of the estimated costs of the Colorado River Storage project and participating projects as a basis for determining reimbursable costs by purposes and for making repayment studies. Costs of the four units of the storage project have been allocated as a single project cost and have been apportioned to irrigation and other water-consuming uses, power, flood control, and recreation. Costs of each participating project have been separately allocated to the same purposes as the storage project costs and also in some instances to municipal and industrial water and to fish and wildlife. The allocations are of necessity preliminary in nature since they are based on estimated costs and project plans that may be modified in definite plan studies.

Procedures used in allocations of the storage project costs are discussed in the following sections and the resulting allocations are summarized in the table on page 43. Allocations of costs of participating projects also are summarized in the table on page 43. Procedures used in making the participating project allocations are similar to those for the storage project.

Derivation of Storage Project Cost Allocations

Storage project costs used as a basis for the allocations include construction costs, interest during construction, and operation, maintenance, and replacement costs. Costs of past investigations financed from the reimbursable Reclamation and Upper Colorado River Basin Funds were included in the construction costs, but those financed from the nonreimbursable Colorado River Development Fund and contributed funds were excluded. Also excluded were costs of construction financed from contributed funds.

Method of allocation

Only separable costs of recreational facilities were allocated to recreation. Remaining costs were then allocated to irrigation, power, and flood control by the separable cost-remaining benefits method. Under this method the separable costs of each purpose were allocated to that purpose and the sum of the separable costs for all purposes was subtracted from the total project costs to obtain remaining joint costs. The remaining joint costs were then allocated to the various project purposes in proportion to the remaining benefits of the purposes in excess of their separable costs. Thus the total allocation to each purpose is equal to or greater than the separable cost of including that purpose in the project and is not more than either the benefits or the cost of the most economical single-purpose alternative. Under this method the costs of

COST ALLOCATIONS

facilities serving more than one purpose are allocated to the various purposes in a manner that permits each purpose to share in the economy of the multiple-purpose development.

In the allocation procedure all benefits and costs including interest during construction were converted to present values at the beginning of the 100-year period of analysis at an interest rate of 2 1/2 percent. The total allocations made on this basis were then converted to appropriate capital and annual amounts. The amount of interest during construction was then converted to reflect a 2 7/8 percent rate to determine the amount of interest during construction to be reimbursed.

Separable and joint costs

The separable costs for each purpose of the multiple-purpose project are defined as the difference between the cost of the multiple-purpose project and the cost of the project with the purpose omitted. Thus the separable costs for each purpose include the costs of those project facilities used solely by that purpose plus the difference in costs of the joint use facilities that would change in size or design with the purpose omitted. Separable costs were determined by assuming each purpose in turn as the last purpose added to the multiple-purpose project. The remaining joint costs are the total project costs less the sum of the separable costs for the various purposes. The estimated separable costs of power, irrigation, flood control, and recreation for the four units of the storage project and the remaining joint costs for the project are shown in the table on the following page.

Justifiable irrigation expenditure

The justifiable irrigation expenditure for the Colorado River Storage project is limited to the maximum benefits that could be attributed to the storage water replacement function or the costs of the most economical alternative single-purpose replacement storage, whichever is the lesser. The alternative single-purpose costs were found to be substantially less than the benefits and thus were taken as the justifiable expenditure. Both the benefits and the alternative costs are discussed in the following sections.

Benefits

The maximum benefits that could be attributed to the water replacement function of the storage project are taken as the benefits in excess of local construction and operating costs of future water-consuming projects in the upper basin over the 100-year period of analysis. Consideration was given only to the benefits and costs associated with irrigation, municipal, and industrial use. The excess of the benefits over costs for the

Determination of separable and remaining joint costs
Colorado River Storage project
(Unit--\$1,000)

Unit and item	Construc- tion costs ^{1/}	Interest during construc- tion at 2 1/2 percent	Annual costs		Total
			Operation and main- tenance costs	Replace- ment costs	
<u>Multiple-purpose project cost</u>					
Glen Canyon	322,794	27,898	1,648	1,179	2,827
Dam and reservoir	204,666	17,575	530	44	574
Powerplants and switchyards	118,128	10,323	1,118	1,135	2,253
Flaming Gorge	66,505	4,562	233	185	418
Dam and reservoir	49,618	3,421	66	10	76
Powerplants and switchyards	16,887	1,141	167	175	342
Navajo	42,540	2,403	16	9	25
Dam and reservoir	42,333	2,403	16	9	25
Recreational facilities	207				
Curecanti	84,866	4,051	385	391	776
Dam and reservoir	45,397	2,147	37	41	78
Powerplants and switchyards	39,017	1,904	348	350	698
Recreational facilities	452				
Transmission division	157,445	5,845	884	1,605	2,489
Total	674,150	44,759	3,166	3,369	6,535
<u>Multiple-purpose project with power omitted</u>					
Glen Canyon					
Dam and reservoir	195,000	16,471	482	41	523
Flaming Gorge					
Dam and reservoir	46,300	2,850	58	10	68
Navajo					
Dam and reservoir	42,333	2,403	16	9	25
Recreational facilities	207				
Curecanti					
Dam and reservoir	16,700	878	12	10	22
Recreational facilities	452				
Total	300,992	22,602	568	70	638
Separable power costs	373,158	22,157	2,598	3,299	5,897
<u>Multiple-purpose project with irrigation omitted</u>					
Glen Canyon	322,794	27,898	1,648	1,179	2,827
Flaming Gorge	66,505	4,562	233	185	418
Navajo--recreation	207				
Curecanti	84,866	4,051	385	391	776
Transmission division	157,445	5,845	884	1,605	2,489
Total	631,817	42,356	3,150	3,360	6,510
Separable irrigation costs ^{2/}	42,333	2,403	16	9	25
<u>Multiple-purpose project with recreation omitted</u>					
Glen Canyon	322,794	27,898	1,648	1,179	2,827
Flaming Gorge	66,505	4,562	233	185	418
Navajo	42,333	2,403	16	9	25
Curecanti	84,414	4,051	385	391	776
Transmission division	157,445	5,845	884	1,605	2,489
Total	673,491	44,759	3,166	3,369	6,535
Separable recreational costs	659				
<u>Recapitulation</u>					
All units					
Total costs	674,150	44,759	3,166	3,369	6,535
Less total separable costs	416,150	24,560	2,614	3,308	5,922
Remaining joint costs	258,000	20,199	552	61	613

^{1/} Excludes nonreimbursable costs of past investigation paid from Colorado River Development Fund and contributed funds. Also excludes money contributed for construction.

^{2/} Includes flood control costs on San Juan River and therefore considered as a dual cost in cost allocation table.

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100-year period was estimated by projection of the excess benefits anticipated for the 11 initial participating projects. The projections were made on the basis of the average value of excess benefits per acre-foot of stream depletion. In order to arrive at a conservative estimate, however, the excess benefit value determined for the initial participating projects was slightly lowered when related to other future projects. Also the computations were based on the weighted average increase in stream depletions of 1,800,000 acre-feet over the 100-year period rather than the projected total increase of 2,950,000 acre-feet by the end of the period. Derivation of the excess benefits is summarized in the following table.

Excess annual benefits of initial participating projects
and projection for future water-consuming projects ^{1/}
(Unit--1,000)

Participating projects	Annual benefits	Annual costs	Annual benefits in excess of costs	Increased annual stream depletion (acre-feet)	Average excess benefits per acre-foot of stream depletion
Paonia	\$640	\$236	\$404	10	\$40
Pine River extension	509	178	331	28	12
Smith Fork	150	110	40	8	5
Florida	341	221	120	13	9
Silt	198	111	87	6	15
Hammond	202	84	118	9	13
Central Utah	5,562	5,317	245	189	1
Emery County	426	298	128	16	8
Seedskadee	1,567	893	674	110	6
Lyman	388	384	4	0	0
La Barge	205	69	137	14	10
Subtotal	10,189	7,901	2,288	403	6
Total projected average including future projects for 100-year period			9,000	1,800	5

^{1/} Includes only those benefits associated with irrigation, municipal, and industrial water.

As shown in the table, the estimate of total excess benefits for the 100-year period of analysis amounts to an average of \$9,000,000 annually. The present worth of this annual amount over a 100-year period at 2 1/2 percent interest is about \$330,000,000.

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Alternative Single-purpose Costs

The alternative single-purpose irrigation costs of the Colorado River Storage project were estimated as the costs of providing replacement storage for irrigation and other upstream water-consuming uses equivalent to that at the Glen Canyon, Fleming Gorge, Curecanti, and Navajo units.

After allowances are made for sediment deposition to year 2062 and minimum operating levels for power production, the multiple-purpose reservoirs at Glen Canyon, Fleming Gorge, Curecanti, and Navajo units will have about 22,445,000 acre-feet of active storage capacity. The single-purpose alternative must have an equivalent amount of active storage capacity, without any specific reservation of dead storage to maintain a minimum power pool, after making allowances for evaporation losses and sediment deposition to year 2062. The lowest cost single-purpose alternative was found to consist of the Cross Mountain, Fleming Gorge, Dewey, and Navajo Reservoirs. To assure the initial filling of such alternative reservoirs during the present period of incomplete water use in the Colorado River Basin, they would need to be constructed under the same schedule as the authorized multiple-purpose reservoirs.

The lowest cost single-purpose replacement storage alternative was selected by reconnaissance analyses using available data on the various large reservoir sites in the upper basin. The estimated capacities and construction costs of the selected alternative system of reservoirs are shown in the table on the following page.

Justifiable power expenditure

The justifiable expenditure for power is taken as the cost of the most economical single-purpose alternative power development described on page 29. As previously explained, this same cost is taken as a measure of the project power benefit. The total annual costs of the alternative development were estimated on the basis of private financing including taxes and interest at the rate of 6 1/4 percent. The estimated costs are summarized below.

<u>Item</u>	<u>Average annual equivalent of total cost</u>	<u>Present worth^{1/}</u>
Cost excluding taxes	\$31,583,000	\$1,156,380,000
Taxes	8,806,000	322,423,000
<u>Total</u>	<u>40,389,000</u>	<u>1,478,803,000</u>
^{1/} Computed over a 100-year period with interest at rate of 2 1/2 percent.		

Justifiable flood control expenditure

Flood control benefits, as estimated by the Corps of Engineers, were used as the justifiable flood control expenditure. These have been

Estimated cost of single-purpose storage alternative
Colorado River Storage project

	Cross Moun- tain Dam and Reservoir	Flaming Gorge Dam and Reservoir	Dewey Dam and Reservoir	Navajo Dam and Reservoir	Total
Initial active storage capacity	5,200,000	3,930,000	9,500,000	1,023,000	19,658,000
Active capacity remain- ing in year 2062	5,160,000	3,730,000	8,000,000	948,000	17,838,000
Construction cost	\$20,265,000	\$48,445,000	\$92,550,000	\$42,333,000	\$203,394,000
Interest during con- struction ^{1/}	1,139,000	3,246,000	7,339,000	2,403,000	14,177,000
Net investment by year completed	21,404,000	51,692,000	99,739,000	44,736,000	217,571,000
Annual operation, maintenance, and replacement costs	104,000	77,000	193,000	25,000	399,000
Present worth of operation, mainte- nance, and replace- ment costs	3,808,000	2,819,000	7,066,000	915,000	14,608,000
Present worth of total cost	25,212,000	54,511,000	106,805,000	45,651,000	232,179,000

^{1/} Computed at an interest rate of 2 1/2 percent.

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evaluated only for the Navajo unit and are estimated at \$1,135,000 as the present worth of \$31,000 annually over 100 years at 2 1/2 percent interest. No estimate was made of the cost of the cheapest alternative means of providing flood control for consideration as the justifiable flood control expenditure as the cost of such an alternative would far exceed the anticipated flood control benefits.

Results of Allocations--Storage Project and Participating Projects

A summary of the derivation of the allocations made for the storage project is shown in the following table. Results of the allocations made for the storage project and for the participating projects are summarized on page 43.

Derivation of cost allocations--Colorado River Storage project^{1/}
 Separable costs--remaining benefits method
 (Unit--\$1,000)

	Irrigation	Power	Flood control	Subtotal	Recreation	Total
1. Benefits ^{2/}	330,000	1,478,803	1,135	1,809,938		
2. Alternative single-purpose cost ^{3/}	232,179	1,478,803	Greater than benefits			
3. Justifiable expenditure	232,179	1,478,803	1,135	1,712,117		
4. Initially separable costs ^{3/}		933,651		933,651	659	934,310
(a) Construction costs		373,158		373,158	659	373,817
(b) Interest during construction		22,157		22,157		22,157
(c) Operation, maintenance, and replacement costs		215,913		215,913		215,913
(d) Taxes foregone		322,423		322,423		322,423
5. Remaining benefits before dual costs	232,179	545,152	1,135	778,466		
6. Allocated dual costs ^{3/}	45,422		229	45,651		45,651
(a) Construction costs	42,121		212	42,333		42,333
(b) Interest during construction	2,391		12	2,403		2,403
(c) Operation, maintenance, and replacement costs	910		5	915		915
7. Remaining benefits	186,757	545,152	906	732,815		
8. Allocated joint costs ^{3/}	76,664	223,979		300,643		300,643
(a) Construction costs	65,790	192,210		258,000		258,000
(b) Interest during construction	5,151	15,048		20,199		20,199
(c) Operation, maintenance, and replacement costs	5,723	16,721		22,444		22,444
9. Total allocation ^{3/}	122,086	1,157,630	229	1,279,945	659	1,280,604
(a) Construction costs	107,911	565,368	212	673,491	659	674,150
(b) Interest during construction	7,542	37,205	12	44,759		44,759
(c) Operation, maintenance, and replacement costs	6,633	232,634	5	239,272		239,272
(d) Taxes foregone		322,423		322,423		322,423
10. Construction costs						
(a) Excluding interest during construction	107,911	565,368	212	673,491	659	674,150
(b) Including interest during construction at 2 1/2 percent	115,453	602,573	224	718,250	659	718,909
(c) Including reimbursable interest during construction at 2 7/8 percent	107,911	609,277	212	717,400	659	718,059
11. Annual operation, maintenance, and replacement costs						
(a) Based on 2 1/2 percent	181	6,354	0	6,535		6,535
(b) Based on 2 7/8 percent	174	6,108	0	6,282		6,282

^{1/} No cost has been allocated to fish and wildlife because studies of this function have not been completed. Future studies may result in allocations to this and other functions not presently included.

^{2/} Present worth of annual benefits over 100 years at 2 1/2 percent interest.

^{3/} Include construction costs with exception of expenditures from contributed funds and Colorado River Development Fund, interest during construction at 2 1/2 percent, operation, maintenance, and replacement costs, and taxes foregone when appropriate. Figures for operation, maintenance, and replacement costs and taxes foregone are present values computed for a 100-year period at 2 1/2 percent.

SUMMARY OF ALLOCATED COSTS^{1/}—COLORADO RIVER STORAGE PROJECT AND PARTICIPATING PROJECTS
(Unit--\$1,000)

Storage project and participating projects	Irriga- tion	Power	Municipal and industrial water	Flood control	Subtotal	Recrea- tion	Fish and wildlife ^{2/}	Other	Total
Storage project									
Construction costs	107,911	565,368		212	673,491	659			674,150
Reimbursable interest during construction		43,909			43,909				43,909
Operation, maintenance, and replacement costs	174	6,108			6,282				6,282
Participating projects									
Paonia, Colo.									
Construction costs	7,684			72	7,756	8			7,764
Operation, maintenance, and replacement costs	22				22	1			23
Pine River extension, Colo. and N. Mex.									
Construction costs	5,486				5,486				5,486
Operation, maintenance, and replacement costs	21				21				21
Smith Fork, Colo.									
Construction costs	3,437				3,437	24			3,461
Operation, maintenance, and replacement costs	12				12				12
Florida, Colo.									
Construction costs	7,234			125	7,359		52		7,411
Operation, maintenance, and replacement costs	16				16				16
Silt, Colo.									
Construction costs	3,531				3,531				3,531
Operation, maintenance, and replacement costs	12				12				12
Hammond, N. Mex.									
Construction costs	2,433				2,433				2,433
Operation, maintenance, and replacement costs	18				18				18
Central Utah (initial phase), Utah									
Construction costs	131,242	49,048	44,419	2,232	226,941	1,552	477	3/5,750	234,720
Reimbursable interest during construction		3,062	2,456		5,518				5,518
Operation, maintenance, and replacement costs	240	490	53		783	187	70		1,040
Emery County, Utah									
Construction costs	9,704				9,704	190			9,894
Operation, maintenance, and replacement costs	25				25	15			40
Seedskafee, Wyo.									
Construction costs	25,060				25,060				25,060
Operation, maintenance, and replacement costs	183				183				183
Lyman, Wyo.									
Construction costs	11,376				11,376				11,376
Operation, maintenance, and replacement costs	62				62				62
LaBarge, Wyo.									
Construction costs	1,751				1,751				1,751
Operation, maintenance, and replacement costs	20				20				20
Subtotal--participating projects									
Construction costs	208,938	49,048	44,419	2,429	304,834	1,774	529	5,750	312,887
Reimbursable interest during construction		3,062	2,456		5,518				5,518
Operation, maintenance, and replacement costs	631	490	53		1,174	203	70		1,447
Total--storage project and participating projects									
Construction costs	316,849	614,416	44,419	2,641	978,325	2,433	529	5,750	987,037
Reimbursable interest during construction		46,971	2,456		49,427				49,427
Operation, maintenance, and replacement costs	805	6,598	53	X	7,456	203	70		7,729

^{1/} Allocated construction costs exclude expenditures from contributed funds and Colorado River Development Fund. Interest during construction and replacement costs are based on interest at rate of 2 7/8 percent.

^{3/} Estimated cost of constructing certain features to ultimate phase capacity.

^{2/} The fish and wildlife allocation is incomplete because no appraisal of fish and wildlife benefits from the storage project has been made and benefits from the participating projects have been only partially evaluated.

PROJECT REPAYMENT

A repayment analysis of the Colorado River Storage project and participating projects has been made to demonstrate how repayment of reimbursable construction costs of the project, including interest during construction, can be accomplished in accordance with the provisions of the authorizing legislation. Costs allocated to recreation and to fish and wildlife are made nonreimbursable by the authorizing act. Costs allocated to flood control are also nonreimbursable. Costs allocated to irrigation, power, and municipal and industrial water use, which represent more than 99 percent of the project cost after deductions are made for contributed funds and nonreimbursable investigation expenditures, are reimbursable.

Reimbursable costs except as noted below will be repaid in a period of not more than 50 years from the date of completion of the respective storage units, participating projects, or separable features thereof, following in the case of irrigation a suitable development period of not more than 10 years. Irrigation water users will repay in accordance with their estimated ability for a period of 50 years except as otherwise provided by separate authorization acts for the Eden and Paonia projects. Project repayment contracts will be executed with conservancy-type districts which have the capacity to levy assessments upon all taxable real property located within their boundaries to assist in paying project costs. Municipal and industrial water users will repay with interest at 2 7/8 percent the full cost allocated to municipal and industrial water. Power will be sold at rates at which all costs allocated to power will be repaid with interest at 2 7/8 percent and revenues will be provided to assist in the repayment of irrigation costs.

Upper Colorado River Basin Fund

All revenues collected in the operation of the Colorado River Storage project and participating projects will be credited to and disbursed from the Upper Colorado River Basin Fund as provided by the project authorizing act. Accounting records for the basin fund will be maintained to show: (1) source of revenue and (2) the application of total revenues received into the fund. Surplus revenues in the basin fund, as defined in Section 5 (e) of the act of April 11, 1956, will be used to repay irrigation costs of participating projects that are beyond the repayment ability of the project irrigators. Surplus revenues remaining in the basin fund from participating projects will be apportioned to the State in which such participating project is located and surplus revenues from the storage units will be apportioned by States as shown below.

Colorado	46.0 percent	Wyoming	15.5 percent
Utah	21.5 percent	New Mexico	17.0 percent

PROJECT REPAYMENT

In accordance with the foregoing procedures disbursements from the basin fund for the storage project or for participating projects will be made generally in the following order:

- (1) Payment of operation, maintenance, replacement, and emergency costs for project facilities.
- (2) Payment of interest on the unpaid balance of construction costs allocated to power and municipal and industrial water.
- (3) Repayment of reimbursable construction costs.

Summary of Costs and Repayment

Tentative construction cost allocations and estimated repayment under the procedures previously discussed are summarized in the table on page 47. Following that summary six different repayment schedules are presented. The first (page 48) is a repayment schedule for all power costs, including those of the storage project and Central Utah project, and for irrigation costs of the storage project. It shows how power revenues will repay all reimbursable costs of the storage project and power costs of the Central Utah project and establishes revenues available to assist in the repayment of irrigation costs of participating projects. The next four schedules (pages 49 to 52) demonstrate repayment of irrigation costs of participating projects segregated by the States of Colorado, New Mexico, Utah, and Wyoming, respectively. The last schedule is a summary of power, municipal and industrial water, and irrigation repayment for all authorized units of the storage project and all participating projects, as well as the Eden project in Wyoming.

The repayment tables and schedules indicate that all costs allocated to power for both the storage project and participating projects, amounting to \$661,387,000 including interest during construction, can be repaid with interest within a period of 50 years following completion of each of the separable power features. Power costs according to present schedules would be fully repaid in year 2008. Costs of the storage units allocated to irrigation, amounting to \$107,911,000, would be repaid from power revenues in 5 years or in the forty-third year (2012) following completion of the irrigation investment at the different units. Costs allocated to municipal and industrial water, amounting to \$46,875,000 including interest during construction, would be repaid with interest in 50 years following completion of appurtenant facilities. The municipal and industrial water development is presently scheduled in three blocks with repayment being completed in years 2014, 2023, and 2031. Costs of the 11 participating projects and the Eden project allocated

PROJECT REPAYMENT

to irrigation, totaling \$217,129,000 plus \$5,750,000 allocated to the ultimate phase of the Central Utah project, would be repaid within a 50-year period following the development periods, except that authorized periods of 68 years and 60 years would be used for the Paonia and Eden projects, respectively. The last payment would be made in year 2049, the ninetieth year of the combined operation of all storage units, the participating projects, and Eden project. The irrigation repayment would be made by the irrigators and from power revenues and conservancy district taxes as illustrated in the summary table. In repayment studies for participating projects, drafts on power revenues in the basin fund at no time exceeded scheduled revenues apportioned to the State in which the respective projects are located. Repayment of reimbursable project costs was accomplished prior to the dates on which final payments are due and interest-bearing and noninterest-bearing costs, to the extent practicable, were paid concurrently.

PROJECT REPAYMENT

Summary of cost allocations and repayment
 Colorado River Storage project and participating projects
 (Unit--\$1,000)

Item	Allocated construction costs of stor- age units and parti- cipating projects	Reim- bursable interest during construc- tion for storage units and parti- cipating projects	Eden project construc- tion costs	Total repayment for stor- age units, partici- pating projects, and Eden project
Reimbursable costs				
Irrigation	316,849		8,191	325,040
From water users				(31,612)
From power revenues				(284,985)
From Conservancy Districts				(8,443)
Power	614,416	46,971		661,387
Municipal and indus- trial use	44,419	2,456		46,875
Ultimate phase, Central Utah project	5,750			5,750
Subtotal	<u>981,434</u>	<u>49,427</u>	<u>8,191</u>	<u>1,039,052</u>
Nonreimbursable costs				
Flood control	2,641			
Recreation	2,433			
Fish and wildlife	529			
Subtotal	<u>5,603</u>			
Total allocated costs	<u>987,037</u>			
Plus: Expenditures from Colorado River Development Fund	2,779			
Contributed funds	<u>2,358</u>			
Total project costs	<u>992,174</u>			
Earned surplus through 2049	<u>775,528</u>			

REPAYMENT SCHEDULE FOR IRRIGATION COSTS OF PARTICIPATING PROJECTS IN NEW MEXICO
(Unit--\$1,000)

Year of study	Fiscal year	Hammond project						Pine River project extension/					Summary of application of apporportioned power revenues		Year of study
		Apporportionment of power revenues to State	Repayment of irrigation costs			Repayment of irrigation costs		By apporportioned power revenues		Irrigation plant		Irrigation repayment	Cumulative surplus		
			By irri-gators	By apporportioned power revenues	Irrigation plant		By irri-gators	By apporportioned power revenues	In service at end of year	Unpaid bal-ance	Allow-able unpaid bal-ance				
					In service at end of year	Unpaid balance								Unpaid bal-ance	
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
0	1959														0
1	60														1
2	61														2
3	62														3
4	63					2,433	2,433	2,433							4
5	64														5
6	65														6
7	66										274	274	274		7
8	67														8
9	68														9
10	69														10
11	70														11
12	1971														12
13	72														13
14	73						2,433								14
15	74						2,427								15
16	75						2,421								16
17	76						2,415					274			17
18	77						2,409					273			18
19	78						2,403					272			19
20	79						2,397					271			20
21	80						2,391					270			21
22	1981						2,385					269			22
23	82						2,379					268			23
24	83						2,373					267			24
25	84						2,367					265			25
26	85						2,361					263			26
27	86						2,355					261			27
28	87						2,349					259			28
29	88						2,343					257			29
30	89						2,337					255			30
31	90						2,331					253			31
32	1991						2,325					251			32
33	92						2,319					249			33
34	93						2,313					247			34
35	94						2,307					245			35
36	95						2,301					243			36
37	96						2,295					241			37
38	97						2,289					239			38
39	98						2,283					237			39
40	99						2,277					235			40
41	2000						2,271					233			41
42	2001						2,265					231			42
43	02						2,259					229			43
44	03						2,253					227			44
45	04						2,247					225			45
46	05						2,241					223			46
47	06						2,235					221			47
48	07						2,229					219			48
49	08						2,223					217			49
50	09						2,217					215			50
51	10						2,211					213			51
52	2011						2,205					211			52
53	12	0		2,133			60		181			208	0	2,314	53
54	13	4,212		0			60		0			206	0	6,106	54
55	14	4,208					54					204		10,314	55
56	15						48					202		14,522	56
57	16						42					200		18,730	57
58	17						36					198		22,938	58
59	18						30					196		27,146	59
60	19						24					194		31,354	60
61	20						18					192		35,562	61
62	2021	4,208					12					190		39,770	62
63	22	3,660					6	2,433				188		43,430	63
64	23		6				0	0				186		47,090	64
65	24		0									184		50,750	65
66	25											182	274	54,410	66
67	26								2			180	0	58,070	67
68	27								0			178	0	61,730	68
69	28											176		65,390	69
70	29											174		69,050	70
71	30											172		72,710	71
72	2031											170		76,370	72
73	32											168		80,030	73
74	33											166		83,690	74
75	34											164		87,350	75
76	35											162		91,010	76
77	36											160		94,670	77
78	37											158		98,330	78
79	38											156		101,990	79
80	39											154		105,650	80
81	40											152		109,310	81
82	2041											150		112,970	82
83	42											148		116,630	83
84	43											146		120,290	84
85	44											144		123,950	85
86	45											142		127,610	86
87	46											140		131,270	87
88	47											138		134,930	88
89	48											136		138,590	89
90	2049	3,660				2,433						134		142,250	90
Total		144,564	300	2,133		2,433		93	181		274		2,314	142,250	

1/ Represents 5 percent of the project which is estimated to be in New Mexico. The remaining 95 percent is estimated to be in Colorado.

REPAYMENT SCHEDULE FOR IRRIGATION COSTS OF PARTICIPATING PROJECTS IN WYOMING AND EDEN PROJECT
(Unit--\$1,000)

Year of study	Fiscal year	La Barge project						Lyman project					Seedsadee project					Eden project					Summary of application of apportioned power revenues		
		Repayment of irrigation costs		Irrigation plant		Allowable unpaid balance	By apportioned service at end of year	Repayment of irrigation costs		Irrigation plant		Allowable unpaid balance	By apportioned service at end of year	Repayment of irrigation costs		Irrigation plant		Allowable unpaid balance	By apportioned service at end of year	Irrigation	Cumulative surplus	Year of study			
		By irri-gators	By apportioned power revenues	In service at end of year	Unpaid balance			By irri-gators	By apportioned power revenues	In service at end of year	Unpaid balance			By irri-gators	By apportioned power revenues	In service at end of year	Unpaid balance						By irri-gators	By apportioned power revenues	In service at end of year
1	1959																								
2	60																								
3	61																								
4	62																								
5	63																								
6	64																								
7	65																								
8	66																								
9	67																								
10	68																								
11	69																								
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13	1971																								
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86	44																								
87	45																								
88	46																								
89	47																								
90	48																								
91	49																								
92	50																								
Total		131,810	250	1,501	1,751		1,500	9,876	11,376		2,450	22,610	25,060		1,500	6,691	8,191		40,678	92,132					

1/ Not paid into basin fund because of separate authorization.

